PERMISSION TO USE

In presenting this thesis in partial fulfillment of the requirements for a Graduate degree from the University of Saskatchewan, I agree that the Libraries of the University may make it freely available for inspection. I further agree that permission for copying of this thesis in any manner, in whole or in part, for scholarly purposes may be granted by the professor or professors who supervised my thesis work or, in their absence, by the Head of the Department of Political Studies or the Dean of the College of Graduate Studies and Research. It is understood that any copying or publication or use of this thesis or parts thereof for financial gain shall not be allowed without my written permission. It is also understood that due recognition shall be given to me and to the University of Saskatchewan in any scholarly use which may be made of any material in my thesis.

Requests for permission to copy or to make other use of material in this thesis in whole or in part should be addressed to:

Head of the Department of Political Studies University of Saskatchewan 9 Campus Drive Saskatoon, Saskatchewan S7N 5A5

i

ABSTRACT

The Group of Eight (G8) is one of the most prestigious forums to which Canada belongs. It represents an avenue through which the Canadian government can exercise its opinion on a number of economic and political issues. At the G8 summits in Genoa, Italy (2001) and Kananaskis, Alberta (2002), the Liberal Government of Canada, led by Prime Minister Jean Chrétien, ensured that African poverty reduction was a central concern to the group. In 2001, authors of the New Partnership for African Development (NEPAD) presented their plan to the G8. G8 leaders responded with the African Action Plan (AAP). At the Kananaskis summit, G8 leaders focused on African development issues, the specifics of which were addressed in the AAP. Prime Minister Chrétien took the lead in these efforts, developing domestic policies (such as the Canada Fund for Africa and the promises made at the International Conference on Financing for Development in Monterrey, Mexico) and working through the international concert of the G8.

This thesis adapts John Kingdon's public policy model, the Multiple Streams model, to analyze Canadian foreign policy. It studies how and why African development rose to the top of the agenda for Canada and the G8 in the early 2000s. It illustrates how Prime Minister Chrétien became a Policy Entrepreneur, both in Canada and within the G8. It argues that the streams of problem, policy and politics aligned and that Chrétien was able to couple them, pushing them through a policy window and affecting real policy change. It concludes that, while the Multiple Streams model lacks in predictive power, it is an excellent tool through which to understand policy decisions made both domestically and within an international body such as the G8.

ACKNOWLEDGEMENTS

This thesis would not have been possible had it not been for the many individuals who helped and supported me along the way. There were many changes in my life between the time that I embarked on this journey and the time that I completed this work. I was fortunate enough to have many family members, friends, colleagues and academic advisors to guide me along the way.

I would like to thank my entire family, particularly my parents, for their unconditional love and unwavering support. Thank you to my friends and fellow graduate students, who provided me with a great deal of advice, encouragement and laughter. I offer my most sincere thanks to my thesis supervisor, Dr. Jeffrey Steeves. Your help and guidance has been most appreciated. To the members of my advisory committee, Dr. Kalowatie Deonandan, Dr. Donald Story and Dr. Michael Atkinson, thank you so much for taking the time to provide me with input and feedback into this work. I am grateful for it. Thank you also to political studies graduate chair Dr. Hans Michelmann, who was always available when I required guidance.

Finally, I must thank my ever-patient husband, Paul and my daughter Ruby Kathleen for their love, support and kindness. I am so very blessed to have you in my life.

TABLE OF CONTENTS

PERMISSION TO USE	2
LIST OF ABBREVIATIONS	7
CHAPTER ONE: INTRODUCTION	8
1.1 Background	8
1.2 Focus, Objectives and Research Questions	9
1.3 Organization of Thesis	11
1.4 Contribution of Thesis	12
1.5 Overview of the Study	12
CHAPTER TWO: THE MULTIPLE STREAMS MODEL	13
2.1 Introduction to the Multiple Streams Model	13
2.2 The Three Streams Explained	17
i. The Problem Stream:	17
ii. The Policy Stream	18
iii. The Political Stream:	20
2.3 The Policy Window and the Policy Entrepreneur	22
2.4 Multiple Streams Analysis Applied	24
CHAPTER THREE: CANADIAN FOREIGN AID, G8 AND AFRICA	30
3.1 Canada and Official Development Policy	30
i. Canadian International Development Agency (CIDA):	33
3.2 Canada and ODA to Africa	36
3.3 A Brief History of Canada's Role in the Group of Eight	40
3.4 The G8 Summit in Genoa, Italy, July 2001	44
i. The New Partnership for African Development (NEPAD)	46
ii. Response to NEPAD by the G8	48
CHAPTER FOUR: THE G8 SUMMIT IN KANANASKIS, ALBERTA	52
4.1 Canada's Africa Policy –Genoa to Kananaskis	52
i. The Canada Fund for Africa	52
ii. The Monterrey Conference	54
4.2 The G8 Summit in Kananaskis, June 26-27, 2002	59
i. Canada Hosts the Summit	60
ii. Overview of the Summit iii. Africa	66 67
iv. The Role of Other G8 Nations	68
v. Outcomes of the Summit	71
CHATER FIVE: THE MULTIPLE STREAMS MODEL APPLIED	73
5.1 Why and How African Aid Emerged on the Agenda for Canada	73
i. Problem	74 80
ii. Policy iii. Politics	80 85
5.2 Policy Entrepreneur and the Policy Window	93
5.2 I oney Endeprened and the Foney Window	75

5.3 The Policy Window	98
CHAPTER SIX: CONCLUSION	101
BIBILIOGRAPHY	104